

NOTICE OF MEETING

CABINET MEMBER SIGNING

Monday, 22nd April, 2024, 2.00 pm - George Meehan House (watch the live meeting [here](#), watch the recording [here](#))

Councillors: Emily Arkell

1. FILMING AT MEETINGS

Please note that this meeting may be filmed or recorded by the Council for live or subsequent broadcast via the Council's internet site or by anyone attending the meeting using any communication method. Although we ask members of the public recording, filming or reporting on the meeting not to include the public seating areas, members of the public attending the meeting should be aware that we cannot guarantee that they will not be filmed or recorded by others attending the meeting. Members of the public participating in the meeting (e.g. making deputations, asking questions, making oral protests) should be aware that they are likely to be filmed, recorded or reported on. By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings.

The Chair of the meeting has the discretion to terminate or suspend filming or recording, if in his or her opinion continuation of the filming, recording or reporting would disrupt or prejudice the proceedings, infringe the rights of any individual or may lead to the breach of a legal obligation by the Council.

2. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

3. URGENT BUSINESS

The Chair will consider the admission of any late items of Urgent Business. (Late items of Urgent Business will be considered under the agenda item where they appear. New items of Urgent Business will be dealt with under agenda item 9).

4. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

(i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and

(ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

5. DEPUTATION / PETITIONS / QUESTIONS

To consider any requests received in accordance with Part 4, Section B, paragraph 29 of the Council's constitution.

6. PARK HIRE APPLICATIONS FOR FUNFAIRS IN FINSBURY PARK AND DUCKETTS COMMON 2024 - 2028 (PAGES 1 - 34)

7. EXCLUSION OF THE PRESS AND PUBLIC

Item 8 is likely to be subject to a motion to exclude the press and public be from the meeting as it contains exempt information as defined in Section 100a of the Local Government Act 1972 (as amended by Section 12A of the Local Government Act 1985); paras 3 and 5, namely information relating to the financial or business affairs of any particular person (including the authority holding that information).

8. PARK HIRE APPLICATIONS FOR FUNFAIRS IN FINSBURY PARK AND DUCKETTS COMMON 2024 - 2028 (PAGES 35 - 36)

9. NEW ITEMS OF URGENT BUSINESS

Bhavya Nair, Principal Committee Co-Ordinator
Email: bhavya1.nair@haringey.gov.uk

Fiona Alderman
Head of Legal & Governance (Monitoring Officer)
George Meehan House, 294 High Road, Wood Green, N22 8JZ

Friday, 12 April 2024

Report for: Cabinet Member decision – 22 March 2024

Title: Park Hire Applications for Funfairs in Finsbury Park and Ducketts Common 2024 - 2028

Report authorised by: Barry Francis, Director of Environment and Resident Experience

Lead Officer: Sarah Jones, Events & Partnerships Manager
sarah.jones@haringey.gov.uk, 07967 969672

Ward(s) affected: Haringgay

**Report for Key/
Non-Key Decision:** Non-Key Decision

1. Describe the issue under consideration.

- 1.1 This report seeks a determination of several applications made by Manning's Amusements Limited (the Applicant) to hire Finsbury Park for a period in March/April and August, and Ducketts Common in June each year, between 2024 and 2028, in order to stage a family funfair.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member introduction

Not applicable.

3. Recommendations

The Cabinet Member for Culture, Communities and Leisure is recommended:

- 3.1 Pursuant to Contract Standing Order 16.02, to authorise the Director of Environment and Resident Experience to
 - (1) approve conditional, in-principle agreement to hire Finsbury Park and Ducketts Common to the Applicant (for the events detailed in this report as set out in paragraph 6.5) and
 - (2) agree the park hire terms and conditions to hire Finsbury Park to the Applicant (for the events detailed in this report as set out in paragraph 6.5) provided that the Director of Environment and Resident Experience is satisfied with the terms of any proposed agreements and permissions.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member. It is considered that this decision is non-key because it is (a) not likely to result in the local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority's budget for the service or function to which the decision relates; or (b) to be significant in terms of its effects on

communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.

- 4.2 With respect to (b) the impact of the proposed decision on communities is not considered to be significant because the area does not comprise an area of two or more wards. Whilst some Finsbury Park events sometimes receive strong local feeling from a section of the community, there is active engagement and opportunity for stakeholders to feedback. Also, any impacts of the events are not significant and have no lasting effect given the short duration of the events during the year. It is worth noting that no feedback was received during the recognised stakeholder notification period.
- 4.3 If authority is given, then officers will give in-principle agreement to the Applicant for the event applications to progress. The events are subject to discussions with relevant authorities – including the Police - before final agreement is given.
- 4.4 The rejection of the applications would have implications for the Parks & Leisure Service budget and reduce the opportunity for reinvestment into Finsbury Park and Ducketts Common. It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered.

- 5.1 In adopting the Policy, the Council established its commitment to using parks for a limited number of funfairs and circuses each year. Accordingly, the only other alternative option which could be considered would be to reject the applications. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision-making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to Finsbury Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Fairs will be limited to up to 3 occasions per year and where possible the location of fairs within the Park will be varied.”*
- 6.4 The Policy doesn't specifically specify the number of funfairs that can be held in other parks in the borough, as it is felt that these will be less in demand than Finsbury Park. In fact, in past years, Ducketts Common has only hosted one funfair per year.

- 6.5 The Council has received three park hire applications from the Applicant to host three funfairs per year (2 for Finsbury Park and 1 for Ducketts Common), to run from 2024 until 2028 as outlined below:
- to hire (1) Finsbury Park to stage an Easter family funfair (lasting approximately 17 days) in March / April 2024-2028
 - to hire (2) Finsbury Park to stage a summer family funfair (lasting approximately 17 days) in August 2024 - 2028
 - and to hire (3) Ducketts Common to stage a summer family funfair (lasting approximately 10 days) in June/July 2024-2028.
 - all periods of hire also include a build and break period of approximately 5 days.
- 6.6 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member before officers give in-principle agreement whenever the following criteria applies:
- (i) *“Event lasts more than 7 days”*
 - (ii) *“Organiser occupies a site for more than 14 days including setup and take down periods”.*
- 6.7 Both criteria above apply to all applications, hence this referral to the Cabinet Member.
- 6.8 Funfairs have been taking place across Haringey parks for over 100 years.
- 6.9 The Applicant has a long history of operating family funfairs in Haringey. Manning’s Amusements Ltd has hosted funfairs in Bruce Castle Park for nearly 100 years, an Easter and summer bank holiday funfair in Finsbury Park for over 40 years and most recently in 2019 brought back the funfair to Ducketts Common.
- 6.10 During that time thousands of people have attended and enjoyed the entertainment the funfairs provide.
- 6.11 Due consideration as to the effects these events could have on the parks, park users and local residents has been given, with plans in place to ensure public access is maintained to the parks and all their facilities, whilst ensuring the events provide increased recreational enjoyment within the park environs.
- 6.12 To facilitate the event in Finsbury Park, Manning’s Amusements Ltd has applied to hire a small section of the internal carriageway running between Finsbury and Hornsey Wood Tavern Gates, plus a small section of the grass known as the bandstand field, and a section of the grass field running parallel to Seven Sisters Road. This equates to 4% of Finsbury Park. The remaining 96% of the park remains open to the public at all times.
- 6.13 To facilitate the event in Ducketts Common, Manning’s Amusements Ltd has applied to hire the large green space towards the southern end of the park. This equates to 31% of Ducketts Common. The remaining 69% of the park remains open to the public at all times.

- 6.14 Attendance numbers for each of the events are expected to be no more than 1,000 per day in Ducketts Common and no more than 1,500 per day in Finsbury Park.
- 6.15 Public visits continue, unaffected by these events taking place, by ensuring that all public facilities including the sports courts and play areas remain open.
- 6.16 Continued use of all parks by user groups during the times of the funfair, is maintained. Indeed, it could be said that the funfairs provide entertainment that actually attracts more people into the parks.
- 6.17 During the build and break for the Finsbury Park events and on event days, all main thoroughfares are kept open to park users, except for the small section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the main event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway for members of the public to use.
- 6.18 It is accepted that, due to the footfall experienced during the funfairs in both parks, some short-term damage to the grass may take place. This is greatly influenced by the weather during the operation of the funfairs. Restoration works will take place if and where needed to ensure the re-establishment of the grass. Any works needed will be paid for by the Applicant as set out in the park hire general terms and conditions.

Consultation exercise

- 6.19 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. Of the Policy states *“Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”*.
- 6.20 In discharging the requirement to consult, officers sent details of the event applications to external stakeholder groups (Finsbury Park Stakeholder Group and Ducketts Common Stakeholder Group) in October / November 2023. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington Council officers (for Finsbury Park), park user groups and leaseholders; councillors from adjoining wards (where applicable); internal Council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.
- 6.21 Of the list of consultees, none of the stakeholders made any comments on the application made by Manning’s Amusements Ltd to hire either Finsbury Park or Ducketts Common between 2024 – 2028.

7. Contribution to strategic outcomes

- 7.1 Hosting events within parks contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these types of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to the Corporate Delivery Plan 22/23 and 23/24, however much of this is focused on Theme 7: Culturally rich borough, which sets out how the Council will build a fairer, greener borough by 2024.
- 7.3 Theme 7: 'Culturally rich borough' within the Corporate Delivery Plan 'prioritises this because of the role we know that arts, culture and heritage will play in helping us to build a vibrant and inclusive economy, welcoming and inclusive neighbourhoods and communities, and healthy and fulfilling lives for our residents'.
- 7.4 This can specifically be seen in the following intermediate outcomes:
- The Council will have a more fully developed vision for the role of arts, culture and heritage in the borough which reflects what is important to Haringey's diverse communities, creates wider opportunities for residents and attracts the interest of visitors;
 - Celebrating and inspiring will enhance Haringey's cultural reputation and profile in London and beyond;
 - There will be an increase in resident, cultural sector and community collaboration and participation in arts and culture.

8. Carbon and Climate Change

- 8.1. Haringey Council has been a leader in carbon dioxide (CO₂) reduction and in its work on climate change. The borough delivered its target of 40% (and exceeded by 3%) carbon reduction by 2020 from its 2005 baseline. It has a better performance than neighbouring authority areas and officers will continue to work with hirers to ensure that all events are delivered as sustainably as possible.
- 8.2 The Applicant is fully aware of the importance of protecting the environment and limiting its carbon emissions and is guided by its own Green Policy.
- 8.3 It accepted that funfairs can generate a considerable amount of waste from operations and so hirers are required to recycle all waste. The Applicant also ensures that all refreshments and food sold at its events is provided in containers that can be recycled, whilst also striving to cut out all single use plastics from not only food concessions, but operational activities.
- 8.4 Whilst many changes have already been implemented to ensure the fair is 'cleaner', the Applicant does accept that some changes will take longer. It has already introduced a rolling replacement programme of its older vehicle fleet, replacing them with newer technology to reduce emissions, as is the generator fleet. Hydraulic systems have been replaced with the latest inverter drive systems which generate power rather than waste it, and this technology, coupled with its investment in power distribution infrastructure has allowed regenerated power to be used elsewhere.

- 8.5 Lighting for all attractions and facilities use LED controlled displays, cutting energy consumption by 80%.

9. The Open Spaces Act 1906

- 9.1 The income generated from these events is for the benefit of each park and is fundamental to keeping them open as viable facilities.
- 9.2 All income generated through events specifically held in Finsbury Park, will be spent in the park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the park. Any surplus event income derived will be used to make improvements to the park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 9.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising each park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in-principle approval for the events to take place prior to the Cabinet Member coming to a settled view.

10. Statutory Officers' comments

10.1 Director of Finance (including procurement)

This information is exempt and is attached as Part B of this report.

10.2 Assistant Director for Legal and Governance

- 10.2.1 The Assistant Director for Legal and Governance has been consulted in the preparation of this report.
- 10.2.2 The law which governs the Council's powers to hire Finsbury Park in these circumstances was settled in a High Court challenge for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the park.
- 10.2.3 In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as the park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”*.
- 10.2.4 The significance of that ruling was that the restriction placed on the amount of a park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or*

one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion” – simply did not apply.

10.2.5 The Friends of Finsbury Park then appealed to the Court of Appeal. However, the appeal was dismissed on 16th November 2017, with all three judges ruling that the High Court judge had correctly identified what the legal power position was.

10.2.6 The Friends then sought permission to appeal to the Supreme Court. However, that application was dismissed on 26th June 2018 on the grounds that it “does not raise an arguable point of law”.

10.2.7 The Assistant Director for Legal and Governance sees no legal reasons preventing the Cabinet Member for Culture, Communities and Leisure from approving the recommendations in the report.

10.3 Equality

10.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:

- eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- advance equality of opportunity between people who share those protected characteristics and people who do not;
- foster good relations between people who share those characteristics and people who do not.

The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.

10.3.2 Although it is not enforced in legislation as a protected characteristic, Haringey Council treats socioeconomic status as a local protected characteristic.

10.3.3 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey’s Outdoor Events Policy, which governs the assessment of event applications to the borough’s parks. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship-based events. However, it reasoned that this restriction could be justified because such religious/belief-based events by their very nature could exclude others who don’t share that religion/belief from attending the event or using the park more generally.

10.3.4 The Council’s Outdoor Events Policy ensures that event providers operate in accordance with the Equality Act and do not discriminate against groups who share a protected characteristic.

10.3.5 The Policy aims to strike a balance between ensuring that parks can be used as a community asset for all groups to access for the majority of the year, against

the need to generate income from hosting events and for these to contribute to the borough's cultural and leisure offer.

- 10.3.6 An equality impact assessment has been completed to accompany the application from Manning's Amusements Ltd to use Finsbury Park which can be found in Appendix 2. This is due to a small section of carriageway being used by the Applicant, as detailed at sections 6.17, which could have an impact on accessibility. The assessment explores impact on residents with protected characteristics, in particular those living in wards immediately surrounding Finsbury Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington).
- 10.3.7 The assessment identifies that children, women with children and people with disabilities will be, to a limited extent, impacted negatively by the proposal, as they are more likely to use the park and have accessibility needs. However, this needs to be balanced against the identified benefits for the community, improving equality of opportunities and fostering good relations. The Council is taking a number of actions to mitigate the negative impact on specific groups with protected characteristics arising from the events.
- 9.3.8 The proposed event in Ducketts Common will not affect current access to the site. All existing entrances and exits in the park will remain open during the event days, including the set up and dismantling phases. In addition, the proposed events will not affect the existing footpaths in the park, ensuring that park users with accessibility needs, such as disabled people and parents with young children, are not subject to changing routes within the park. Access to and within the parks will be maintained throughout the events.
- 10.3.9 Therefore an equality impact assessment is not required as the proposed event for Ducketts Common is not assessed as having a significant impact on groups who share protected characteristics. The proposed event will not affect access to and within the park, allowing park users to use 69% of the remaining space in Ducketts Common, which includes all of the park's facilities for children, young people and adult park users.
- 10.3.10 The Council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

11. Use of appendices

- 11.1 Appendix 1 – List of stakeholders who were consulted.
- 11.2 Appendix 2 – Equality Impact Assessment: Application by Manning's Amusements Ltd to hire Finsbury Park for family funfairs to be held in 2024-2028
- 11.3 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

12. Background papers

12\1 Haringey Outdoor Events Policy -

<http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

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Appendix 1:

List of Finsbury Park stakeholders who were consulted

Recognised stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on 25 October 2023 with details of the Manning's Amusements Ltd park hire applications received for Finsbury Park 2024-2028.		
38 external stakeholder groups, plus internal Council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving 10 working days to respond to the application with comments.		
A full list of stakeholders is below.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Culture, Communities and Leisure	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing / Regulatory Services	London Ambulance Service
Be Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Café	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Hermitage New River Residents Assoc		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Museum Of Homelessness		
Park View Café		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

Highbury West Ward Members x 3 (LB Islington)		
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List of Ducketts Common stakeholders who were consulted

Recognised stakeholder consultation

As set out in the Outdoor Events Policy, stakeholders were emailed on 21 November 2023 with details of the Manning's Amusements Ltd park hire application received for Ducketts Common 2024 - 2028.

2 external stakeholder groups, plus internal Council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving 10 working days to respond to the application with comments.

A full list of stakeholders is below.

External stakeholders	Internal council colleagues	Statutory bodies
Friends of Ducketts Common	Cabinet Member for Culture, Communities and Leisure	London Fire Brigade
Harringay Ward Members x 3 (LB Haringey)	Parks Service	Metropolitan Police Service
	Licensing / Regulatory Services	London Ambulance Service
	Food Safety Team	Transport for London
	Emergency Planning Team	
	Health & Safety Team	
	Highways	
	Neighbourhood Action Team	
	Parking Services	
	Veolia	

Equality Impact Assessment (EQIA)

The Equality Impact Assessment (EQIA) form is a template for analysing a policy or proposed decision for its potential effects on individuals with protected characteristics covered by the Equality Act 2010.

The council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity between people who share protected characteristics and people who do not
- Foster good relations between people who share those characteristics and people who do not

The three parts of the duty apply to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.

Although it is not enforced in legislation as a protected characteristic, Haringey Council treats socioeconomic status as a local protected characteristic.

1. Responsibility for the Equality Impact Assessment

Name of proposal:	Park Hire Application by Manning's Amusements Ltd to hire Finsbury Park to host a family funfair in March / April 2024 - 2028
Service Area:	Parks & Leisure Services
Officer Completing Assessment:	Daniel Wales, Senior Events Officer
Equalities Advisor:	Diptasri Basu, Policy & Equalities Officer
Cabinet meeting date (if applicable):	Cabinet Member decision – 22 March 2024
Director/Assistant Director	Mark Stevens, Assistant Director Direct Services

2. Executive summary

Please complete this section *after* completing the rest of the form and summarise:

- The policy proposal, its aims and objectives, the decision in consideration. Please focus on **the change** that will result from this decision.
- Results of the analysis: potential positive and negative equality impacts
- Mitigations that will be taken to minimise negative equality impacts (if relevant)
- Next steps (this may include: if/when the EQIA will be refreshed, planned consultation, future stages of the project).

The Council has received several park hire applications from Manning’s Amusements Ltd to hire part of Finsbury Park for a period in March/April and August each year, between 2024 – 2028, in order to stage a family funfair.

The Applicant has applied to hire a small section of the internal carriageway running between Finsbury and Hornsey Wood Tavern Gates. It also wishes to use a small section of grass known as the bandstand field, and a section of the grass field running parallel to Seven Sisters Road.

The total area used for this family funfair equates to 4% of the Park. The remaining 96% of the Park remains open and accessible to the public at all times.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents’ associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, it is recognised that events such as this one, have different layouts and therefore could have differing impacts on park users. To plan for and mitigate these effects, individual EqIAs for specific event applications assess the level of potential impact on recognised groups with protected characteristics.

The proposed applications would be a repeat of previous events held in Haringey. Manning’s Amusements Ltd has been facilitating funfairs in Haringey parks for nearly 100 years. They have provided funfairs in Finsbury Park for over 40 years.

Decision making process

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining park hire applications. The Policy requires that prior authority should be given by the Cabinet member where:

- ***Event lasts more than 7 days;***
- ***Organiser occupies a site for more than 14 days including setup and take down periods.***

Both criteria above apply to these applications.

If authority is given, then officers will give in-principle agreement to the Applicant for the event application to progress. The events will then be subject to discussions between the Applicant and Council officers before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a limited number of funfairs and circuses each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events does not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

As part of the approval process for each park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states “Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”.

Users of Finsbury Park come from all ages, backgrounds and abilities. The park holds a wide range of facilities and recreational activities, aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event organiser’s actions, which mitigate any impact. The tables below summarise the demographic data for residents in Haringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

3. Consultation and engagement

3a. How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff? Detail how your approach will facilitate the inclusion of protected groups likely to be impacted by the decision.

The Council’s Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to events held in the park. This group is chaired by the Cabinet Member for Culture, Communities and Leisure.

In discharging the requirement to consult, the Council sent details of the Manning's Amusements Ltd park hire applications for Finsbury Park to 38 external stakeholder groups by email dated 25 October 2023. The Council requests that all responses are submitted within ten working days. A previous judicial review found this was an acceptable timeframe.

3b. Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the protected characteristics

Of the stakeholders originally contacted, the Council received no responses from Finsbury Park stakeholders.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers will use the forum to discuss potential impacts on all three boroughs if they arise.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as nearly all public access as possible. The Council will work closely with the Applicant in advance of the events to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods.

The Applicant and the Council will ensure, as in previous years, that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is maintained via business as usual by the Council's Parks Operations Team. In doing this, the Council seeks to minimise the impact on park users and ensure that the park remains as normal and in a safe condition for residents to continue to enjoy.

4. Data and Impact Analysis

Note: officers may want to complement their analysis with data from the State of the Borough and ward profiles, found here: <https://www.haringey.gov.uk/local-democracy/about-council/state-of-the-borough>.

Please consider how the proposed change will affect people with protected characteristics.

4a. Age

Data

	Harringay	Haringey	London
0 – 14	13.1%	17.1%	19.2%
15 – 64	78.5%	72.4%	68.8%
65+	8.4%	10.4%	11.9%

	Stroud Green	Haringey	London
0 – 14	17.3%	17.1%	19.2%
15 – 64	63.7%	72.4%	68.8%
65+	18.4%	10.4%	11.9%

	Brownswood	Hackney	London
0 – 14	13.9%	18%	19.2%
15 – 64	78.6%	74%	68.8%
65+	7.4%	7.9%	11.9%

	Finsbury Park	Islington	London
0 – 14	14.9%	14.4%	19.2%
15 – 64	77.1%	76.2%	68.8%
65+	8%	9.4%	11.9%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal as a result of a need related to their protected characteristic?**

Ward profile data for Stroud Green, Haringay, Brownswood and Finsbury Park shows that, on average, 14.88% of the local population is aged between 0 – 14, which is lower than the London average of 19.2%.

Many of the play facilities within the Park are aimed at children under the age of 14. All these facilities remain open at all times during the events. Wayfinding signage is put in place at various locations around the Park, detailing this.

Potential Impacts

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).

Neutral Impact - The report identifies that children are more likely to use the park's facilities and, therefore, they are more likely to be impacted by the proposed events. However, the event will occupy approximately 4% of the total park space, leaving 96% of the park open to the public, with all formal play and sports facilities remaining available to use.

The event organiser and the Council will ensure, as in previous years, that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is maintained via business as usual by the Council's Parks Operations Team. In doing this, the Council seeks to minimise the impact on park users and ensure that the park remains as normal and in a safe condition for residents to continue to enjoy.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4b. Disability¹

¹ In the Equality Act a disability means a physical or a mental condition which has a substantial and long-term impact on your ability to do normal day to day activities.

Data

Borough Profile ²

4,500 people have a serious physical disability in Haringey.

19,500 aged 16-64 have a physical disability this equates to approximately 10% of the population aged 16-64.

1,090 people living with a learning disability in Haringey.

4,400 people have been diagnosed with severe mental illness in Haringey.

Target Population Profile

Disabled under the Equality Act	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	7.9%	9.6%	10.0%	5.7%	7.3%
Day-to-day activity limited a little	8.7%	9.6%	10.4%	7.5%	10.0%
Not disabled	83.4%	80.8%	79.6%	86.7%	82.7%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic?

[Detail the key data sources (quantitative and qualitative)]

Detail the findings of the data.

- c) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- d) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average. However, it is known that Pedal Power, a cycling proficiency trainer aimed at people with disabilities, are

² Source: 2021 Census

based in the track and gym within the Park. They use the tarmac area near to the ball courts for some of their regular, weekly sessions.

Potential Impacts

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).

Negative Impact - The proposal is likely to have a negative impact on people with disabilities, as the events will occupy a section of carriageway throughout the event days.

However, the Council and event promoter will take significant steps to mitigate the impact. Alternative routes along the closed section of carriageway will be made available to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. In previous years, the Council has not received complaints from park users with visual impairments as a result of the proposed events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

The remaining footpaths and carriageways will remain open in the park.

By hosting the proposed event, the Council is able to use some of the revenue to support groups in the park. For the last four years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received nearly £50,000, allowing them to purchase new equipment and extend their activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4c. Gender Reassignment³

Data

Borough Profile

1.24% of Haringey's population gender identity is different as the sex registered at birth. Equating to 3275 of Haringey residents identifying as being Trans.⁴

Target Population Profile

³ Under the legal definition, a transgender person has the protected characteristic of gender reassignment if they are undergoing, have undergone, or are proposing to undergo gender reassignment. To be protected from gender reassignment discrimination, an individual does not need to have undergone any specific treatment or surgery to change from one's birth sex to one's preferred gender. This is because changing one's physiological or other gender attributes is a personal process rather than a medical one.

⁴ Trans is an umbrella term to describe people whose gender is not the same as, or does not sit comfortably with, the sex they were assigned at birth.

Gender Identity	Haringey	Hackney	Islington	London	England and Wales
Gender identity the same as sex registered at birth	89.43%	89.28%	91.60%	91.2%	93.5%
Gender identity different as sex registered at birth	1.24%	1.07%	0.95%	0.9%	0.5%
Not Answered	9.32%	9.65%	7.46%	7.9%	6.0%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The 2021 Census for the first time collect data on people's Gender Identity. It showed that 1.24% of Haringey's population gender identity (including Trans men, Trans women, non-binary and other) is different as the sex registered at birth, which is the highest in the tri-borough area.

It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

Potential Impacts

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

Neutral Impact - It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

4d. Marriage and Civil Partnership

Data

Borough Profile ⁵

28% married or in civil partnership

Target Population Profile

	Married or in civil partnership
Harringay (LB Haringey)	29.8%
Stroud Green (LB Haringey)	30%
Haringey	33.7%
Brownswood (LB Hackney)	25.4%
Hackney	27.2%
Finsbury Park (LB Islington)	
Islington	25.8%
London	40%
England & Wales	44.7%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The number of married people and those in a civil partnership is significantly lower than in London and England.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4e. Pregnancy and Maternity

Data

⁵ Source: 2021 Census

Borough Profile ⁶

Live Births in Haringey 2019: 3,646

Target Population Profile

	Proportion of 0-4 year olds
Harringay (LB Haringey)	5.2%
Stroud Green (LB Haringey)	5.4%
Haringey	5.7%
Brownswood (LB Hackney)	5.6%
Hackney	6.2%
Finsbury Park (LB Islington)	5%
Islington	5.2%
London	6%
England & Wales	5.4%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

Haringey has a lower proportion compared to both the London and England / Wales.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Negative Impact - Please see sections in relation to sex and age. Women with children under six-months old are likely to be impacted by closure of the carriageway. Mitigating actions will be taken, as outlined above, to address this.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4f. Race

In the Equality Act 2010, race can mean ethnic or national origins, which may or may not be the same as a person's current nationality.⁷

Data

⁶ Births by Borough (ONS)

⁷ [Race discrimination | Equality and Human Rights Commission \(equalityhumanrights.com\)](https://www.equalityhumanrights.com/en/what-is-race-discrimination)

Borough Profile ⁸

Arab: 1.0%

Any other ethnic group: 8.7%

Asian: 8.7%

Bangladeshi: 1.8%

Chinese: 1.5%

Indian: 2.2%

Pakistani: 0.8%

Other Asian: 2.4%

Black: 17.6%

African: 9.4%

Caribbean: 6.2%

Other Black: 2.0%

Mixed: 7.1%

White and Asian: 1.5%

White and Black African: 1.0%

White and Black Caribbean: 2.0%

Other Mixed: 2.6%

White: 57.1% in total

English/Welsh/Scottish/Norther Irish/British: 31.9%

Irish: 2.2%

Gypsy or Irish Traveller: 0.1%

White Roma: 0.8%

Other White: 22.1%

Target Population Profile

	Black and Minority Ethnic
Harringay (LB Haringey)	34.7%
Stroud Green (LB Haringey)	28.7%
Haringey	53%
Brownwood (LB Hackney)	39%
Hackney	56.9%
Finsbury Park (LB Islington)	49.9%
Islington	37.8%
London	46.2%
England	19.0%

⁸ Source: 2021 Census

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

As a condition of hiring the Park, the Council requires applicants to install way-finding signage during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, all wayfinding signage is assessed and designed using maps and symbols, with limited use of the written words.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - The proposed events will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the Park are already some of the most diverse communities in the country.

During previous events, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area.

The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4g. Religion or belief

Data

Borough Profile ⁹

Christian: 39.3%

Buddhist: 0.9%

Hindu: 1.3%

Jewish: 3.6%

Muslim: 12.6%

⁹ Source: 2021 Census

No religion: 31.6%
 Other religion: 2.3%
 Religion not stated: 8%
 Sikh: 0.3%

Target Population Profile

	Haringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	36.1%	30.2%	28.5%	32.1%	40.7%	46.3%
Buddhist	1.1%	0.7%	1.1%	0.9%	0.9%	0.5%
Hindu	1.8%	0.6%	0.9%	0.6%	5.1%	1.8%
Jewish	1.0 %	1.9%	2.7%	0.7%	1.7%	0.5%
Muslim	11.1%	6.8%	10.5%	21.1%	15.0%	6.7%
Sikh	0.2%	0.2%	0.8%	0.2%	1.6%	0.9%
Other religion	1.4%	0.9%	2.4%	1.5%	1.0%	0.6%
No religion	39.9%	50.8%	45.1%	34.6%	27.1%	36.7%
Religion not stated	7.4%	6.9%	8%	8.3%	7.0%	6%

What data will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

Potential Impacts

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).

Neutral Impact - Under the Council's existing Outdoor Events Policy, a major event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any major event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The Applicant is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4h. Sex

Data

Borough profile ¹⁰

¹⁰ Source: 2021 Census

Females: (51.8%)

Males: (48.2%)

Target Population Profile

	Female	Male
Harringay (LB Haringey)	50.3%	49.7%
Stroud Green (LB Haringey)	52.7%	47.3%
Haringey	51.8%	48.2%
Brownswood (LB Hackney)	52.4%	47.6%
Hackney	52.2%	47.8%
Finsbury Park (LB Islington)	52.5%	47.5%
Islington	52.3%	47.7%
London	51.5%	48.5%
England	51%	49%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

As in common with national and regional trends, there are slightly more females than males within the individual wards surrounding the Park.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Negative Impact - Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the Park, and therefore the proposal disproportionately impacts this group.

However, any impact is mitigated as the proposed events will occupy approximately 4% of the Park leaving 96% of the Park open to the public, with all formal play and council managed sports facilities remaining available to use. The Council and the event Applicant will ensure that signage is in place to direct park users away from the event and to remaining available spaces in the Park.

The Applicant will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

4i. Sexual Orientation

Data

Borough profile ¹¹

5.63% of London residents aged 16 or over identified themselves as lesbian, gay or bisexual in 2013. Haringey has the 17th largest LGB+ Community in England and Wales.

Target Population Profile

Sexual Orientation	Haringey	Hackney	Islington	London	England and Wales
Straight or Heterosexual	83.38%	79.58%	82.34%	86.2%	89.4%
Lesbian, Gay, Bisexual or Other (LGB+)	5.63%	7.82%	8.01%	4.3%	3.1%
Not Answered	10.99%	12.60%	9.65%	9.5%	7.5%

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic? Census 2021

Detail the findings of the data.

- a) **Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) **Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

The 2021 Census collected data for the first time on people's sexual orientation. It showed that 5.36% of Haringey's population identifies as LGB+ (Lesbian, Gay, Bisexual and other) which is the 17th largest LGB+ community in the country. Whereas Islington and Hackney have the 4th and 6th largest LGB+ communities in the country.

Potential Impacts

- **Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).**

Neutral Impact - It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

4j. Socioeconomic Status (local)

Data

Borough profile

Income

¹¹ Source: ONS Integrated Household Survey

8.3% of the population in Haringey were claiming unemployment benefit on 9 December 2021.¹²

20.8% of the population in Haringey were claiming Universal Credit on 9 December 2021.¹³

29% of employee jobs in the borough are paid less than the London Living Wage.¹⁴

Educational Attainment

While Haringey's proportion of students attaining grade 5 or above in English and Mathematics GCSEs is higher than the national average, it is below the London average.¹⁵

4.4% of Haringey's working age populations had no qualifications in 2020.¹⁶ 4.8% were qualified to level one only.¹⁷

Area Deprivation

Haringey is the 4th most deprived in London as measured by the IMD score 2019. The most deprived LSOAs (Lower Super Output Areas or small neighbourhood areas) are more heavily concentrated in the east of the borough where more than half of the LSOAs fall into the 20% most deprived in the country.¹⁸

Target Population Profile

[If known, enter the profile of your target population].

What data sources will you use to inform your assessment of the impact of the proposal on people under this protected characteristic?

[Detail the key data sources (quantitative and qualitative)]

Detail the findings of the data.

- a) Might members of this group be disproportionately affected by the proposal due to overrepresentation? How does this compare with the wider demographic profile of the Borough?**
- b) Might members of this group be disproportionately affected by this proposal by dint of a need related to their protected characteristic?**

It can be construed that those who fall within this protected characteristic are more likely to live in accommodation with limited or no outdoor space, so rely on public outdoor space such as the Park to get fresh air and exercise.

Potential Impacts

¹² [ONS Claimant Count](#)

¹³ [LG Inform](#)

¹⁴ ONS

¹⁵ Source: Annual Population Survey 2019 (via nomis)

¹⁶ [LG Inform - qualifications](#)

¹⁷ [LG Inform – level one](#)

¹⁸ [State of the Borough](#) (p.21)

- Consider whether the proposed policy/decision will have positive, neutral, or negative impacts (including but not limited to health impacts).

Neutral Impact - It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The event proposed will take up 4% of the Park area, leaving the remaining 96% and all facilities within it, open to the general public to use and enjoy.

5. Key Impacts Summary

5a. Outline the key findings of your data analysis.

Overall the data suggests that although some protected groups may be impacted by the proposed event, there are mitigations that can be put in place to limit these.

5b. Intersectionality

- **Many proposals will predominantly impact individuals who have more than one protected characteristic, thereby transforming the impact of the decision.**
- **This section is about applying a systemic analysis to the impact of the decision and ensuring protected characteristics are not considered in isolation from the individuals who embody them. Please consider if there is an impact on one or more of the protected groups? Who are the groups and what is the impact?**

Women with young children:

We know that women are more likely to be carers to young children, and therefore the proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and event promoters will take significant actions to mitigate the disruption caused to the park. All of the park's formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 96% of the park.

5c. Data Gaps

Based on your data are there any relevant groups who have not yet been consulted or engaged? Please explain how you will address this

n/a

6. Overall impact of the policy for the Public Sector Equality Duty

Summarise the key implications of the decision for people with protected characteristics.

In your answer, please consider the following three questions:

- Could the proposal result in any direct/indirect discrimination for any group that shares the relevant protected characteristics?
- Will the proposal help to advance equality of opportunity between groups who share a relevant protected characteristic and those who do not?
- Will the proposal help to foster good relations between groups who share a relevant protected characteristic and those who do not?

Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Outdoor Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry):

The event organiser will ensure that entry to their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of ages and backgrounds. The proposed event provides a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the park have attracted a range of communities that share a common interest and come together during this event.

7. Amendments and mitigations

7a. What changes, if any, do you plan to make to your proposal because of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EQIA guidance

Please delete Y/N as applicable

No major change to the proposal: the EQIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. If you have found any inequalities or negative impacts that you are unable to mitigate, please provide a compelling reason below why you are unable to mitigate them **Y**

Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take steps to ensure any impact is minimised. It is acknowledged that children and

young people are a particular group that use the park and its facilities. The proposed event will occupy approximately 4% of the park's space and will close a small section of the internal carriageway. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (96%) will remain open to park users during the event period and the Council and the event promoters will take steps to ensure that any appropriate signage that is needed directs park users to available park space and play equipment.

The proposal is likely to have a negative impact on people with disabilities, as the events will occupy a section of carriageway throughout the event days.

However, the Council and event promoter will take significant steps to mitigate the impact. Alternative routes along the closed section of the carriageway will be made available to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities.

Benefits of the proposal:

The proposed event raises revenue for the Council, which is shared with relevant groups in the park. In previous years, groups have received money, resulting from the event, to support activities in the park and improve the offer to park users. This has a positive impact on the overall quality of the park's facilities for residents.

They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

Adjust the proposal: the EQIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly set out below the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below **N**

Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision. **N**

7b. What specific actions do you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty?

Action:

Age: Ensure all facilities remain open in the park.

Disability: Ensure that access by all recognised user groups is maintained during the event period. Ensure that thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access. Ensure that if wayfinding maps and signage are needed, that this is placed in visible locations to help park users maintain access while events are taking place.

Race & Ethnicity: Ensure that where wayfinding maps and signage are required, it is accessible for those who may not speak or read English, enabling them to access all facilities within the park.

Lead officer: Sarah Jones, Events & Partnerships Manager

Timescale: During build of event, while event is ongoing, and during break of event infrastructure

Please outline any areas you have identified where negative impacts will happen because of the proposal, but it is not possible to mitigate them.

Please provide a complete and honest justification on why it is not possible to mitigate the:

N/A

7. Ongoing monitoring

Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented.

- Who will be responsible for the monitoring?
- What the type of data needed is and how often it will be analysed.
- When the policy will be reviewed and what evidence could trigger an early revision
- How to continue to involve relevant groups and communities in the implementation and monitoring of the policy?

Event information and park access information is provided in the run-up to all events taking place in the Park. This is placed on Haringey's website, with both Hackney and Islington Council's encouraged to share it with their residents. This will remain the case for events planned for future years. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

The Applicant is on site at all times during the build, break and event periods for anyone wanting to report issues related to the event. The Applicant is required to share any complaints with Council officers, who will then ensure appropriate action is taken either by the hirer, or itself.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events.

The Council monitors complaints that may be received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact.

Date of EQIA monitoring review:

November 2023

8. Authorisation

EQIA approved by (Assistant Director/ Director)

**Mark Stevens, Assistant
Director Direct Services**

Date

[Type answer here].

9. Publication

Please ensure the completed EQIA is published in accordance with the Council's policy.

Please contact the Policy & Strategy Team for any feedback on the EQIA process.

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By virtue of paragraph(s) 3, 5 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

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